

## CHAPTER VII: PARKS AND RECREATION



### INTRODUCTION

The Growth Management Act requires that all cities and counties include a park and recreation element in their comprehensive plans. In addition, those cities and counties must ensure that all urban growth areas include greenbelt and open space areas, and that open space corridors are identified within and between urban growth areas<sup>4</sup> The adopted mission of the City is to “provide and promote community leisure, recreation and cultural opportunities for all citizens of Sultan.”

Sultan, the Sultan School District, and the Washington State Department of Fish & Wildlife have developed a variety of park, recreation, and open space facilities within the City. The inventory includes wildlife conservancies and natural areas, walking trails, waterfront swimming beaches and boat ramps, playgrounds, recreational courts and fields, gymnasiums, and a variety of meeting room facilities.

In addition, the Washington State Department of Natural Resources and the US Forest Service provide a variety of backcountry campgrounds, hiking trails, fishing lakes, and other outdoor recreational activities on state and national forest lands within the immediate and broader area surrounding Sultan.

### EXISTING FACILITIES

#### City of Sultan

Park and recreation facilities owned and operated by the City of Sultan total 131 acres.

#### Parks:

- *Roadside Park:* 1.5 acre city park located on the south side of SR-2 west of 10th Street in the 800 block with a gazebo, picnic shed and tables.
- *Reese Park:* 32.0 acre park located on the west side of the Sultan River at 216 Old Owen Road with a baseball/soccer field, 2 picnic shelters, 1 restroom facility, and primitive trails to the river edge.
- *River Park:* 6.0 acre park located on the east shore of the Sultan River at the south end of 1st Street and Main Street with a pavilion and picnic facility. The annual community festival with logging competitions and other activities is conducted in the park.
- *Osprey Park:* 90.0 acre park located on the east shore of the Sultan River at 801 1st Street. 5.0 acres have been developed with a multipurpose baseball, football, soccer field and 0.5 mile trail to the river edge. The remaining 85.0 acres preserve

<sup>4</sup> RCW 36.70A.110(2) and RCW 36.70A.160

wetlands and woodlands that provide wildlife habitat along the river and tributary creek. A war memorial is planned in the park.

- *Cemetery Park*: 1.5 acres of undeveloped property in the Sultan Cemetery located on the north bank of the Wallace River at 32901 Cascade View Drive that has been improved with a multipurpose baseball and soccer field. The field will eventually revert to cemetery use when plot demands require.

These four park facilities total 131 acres.

**Table VII-1  
Sultan Park Facilities**

<b>Park Type</b>	<b>Acres</b>
<b>Neighborhood Parks Total</b>	<b>41.51</b>
Roadside Park	1.5
Reese Park	32.0
River Park	6.0
Cemetery Park	1.5
2 <sup>nd</sup> and Alder	0.33
5 <sup>th</sup> and Date	0.18
<b>Community Parks Total</b>	<b>90</b>
Osprey Park	90.0
<b>Regional Parks</b>	<b>25</b>
Sultan-Pilchuck MUA	19
Sportsman's park	5.0
Skykomish River Boat Launch	1.0
<b>Baseball/Softball fields Total</b>	<b>4</b>
Sultan Elementary School	1 field
Sultan Middle School	1 field
Sultan High School	2 fields
<b>Football fields Total</b>	<b>1 field</b>
Sultan High School	1 field
<b>Soccer Fields</b>	<b>0</b>
<b>Sports Courts</b>	<b>1</b>
Sultan Elementary School	1 court
<b>Tennis Courts</b>	<b>0</b>
<b>Indoor Pools</b>	<b>0</b>
<b>Outdoor Pools</b>	<b>0</b>
<b>Recreational Centers</b>	<b>1</b>
Community Center	15,190 sf

Accessible Open Space:

- *Sultan Cemetery*: Public cemetery: located on the north bank of the Wallace River at 32815 Cascade View Drive.

- *2nd and Alder Streets:* A vacant 0.33 acre parcel acquired by the City for “repetitive flood loss reduction”.
- *5th & Date:* 0.18 acre vacant lot located next to the school at the end of 5th Street.
- *Sultan Water Treatment Plant:* The Plant itself is located on a 5-acre fenced area housing Sultan’s drinking water treatment and storage facilities. Adjacent and surrounding the fenced area is 35 acres of open space including a Bonneville Power Line easement a heavily wooded area. The site is accessible by walking.
- *High Street Trail:* Asphalt multipurpose trail developed from the east end of High Street for evacuation of schools in case of flood or dam emergencies. Under future plans, an on/off-road bike and hike trail will be developed to provide an east-west trail (and emergency evacuation route) extension of the existing High Street Trail from Osprey Park and 1st Street past the Middle and High Schools along the edge of the plateau to the employment centers at Rice Road and SR-2. Other than the High Street Trail there are no off-road multipurpose trails within the city or urban growth area at the present time except for a few short, informal footpaths through vacant properties, school grounds, and open spaces. As discussed below, future initiatives are planned.

Meeting and Assembly Facilities:

- *City Hall/Library:* New award-winning city hall and library facility located in the downtown at the corner of Main and 4th Streets with an interior arcade, artwork, and council/community meeting room.
- *Community Center:* 15,190 square foot community facility located on at 319 1st Street on a 2.2-acre site.
- *Old City Hall:* Original 6,587 square foot city hall facility located adjacent to Osprey Park at 707 1st Street on a 5.0-acre site. The 1,200 square foot council chamber is used as public meeting room, 4,775 square feet building area is provided Food Bank and freezer, and 612 square feet for restrooms for Osprey Park.
- *Police/Fire Station:* 2,500 square foot police station located at 513 Main Street with multipurpose training, meeting room facility, and kitchen.

Non City Facilities

In addition to City-owned facilities the following facilities are owned by others but located in the City. Each may be subject to some access restrictions by the owners.

Sultan School District – (25.4 acres):

- *Sultan Elementary School:* 8.0 acre school site located on the east side of 4th Street between Date and Fir Streets with 3.2 acres devoted to a playground, multipurpose recreational court, multi-use field, classrooms, and small cafeteria and gymnasium.
- *Sultan Middle School* 8.0 acre school site located on the west side of 4th Street between High and Willow Avenue with 3.2 acres devoted to a lighted combination baseball/football field, classrooms, arts and crafts, cafeteria, and gymnasium.
- *Sultan High School* 25.0 acre school site located on 5th Street north of Willow Avenue with 9.0 acres devoted to a volleyball court, rubberized-surface field track,

lighted football field, baseball field, softball field, classrooms, arts and crafts room, cafeteria and student commons, stage, and gymnasium. Approximately 10.0 acres of the site is covered with wetlands and other sensitive features.

Washington State Department of Fish & Wildlife – (6.0 acres)

*Sportsman's Park:* A 5.0 acre park located on the west shore of the Sultan River on SR-2 and Albion Street with a boat launch, gazebo, picnic shelter, tables, and river fishing access. The park is maintained by the city.

*Skykomish River Boat Launch:* 1.0 acre boat launch located on the north side of the river with access from SR-2.

#### Private Facilities

*Sultan Boys & Girls Club:* 5,400 square foot youth facility collocated with original City Hall facility adjacent to Osprey Park on 1st Street in 5.0-acre city parcel. City-owned facility provides activity rooms, kitchen, office, pool room, second floor teen center, and restrooms.

*Volunteers of America (VOA):* Training area for week-long day camp providing training for volunteers in public service and employment organization next to old City Hall on 1st Street and Osprey Park. Site includes an A-frame meeting facility, outdoor swimming pool, 2 basketball courts, playground, and T-ball field.

*Sultan Arts Council and Museum:* Meeting room and display area located on second floor of old Post Office building.

*Fern Bluff Grange:* Meeting room facility with kitchen located on Cascade View Drive.

*VFW:* Meeting room facility with kitchen located on Main Street in the downtown area.

*Eagles:* Meeting room facility with kitchen located on East Main Street in the downtown district.

*Thunderbird Resort:* A commercial timeshare recreational vehicle and trailer campground located on the south side of the Skykomish River on 267th & Ben Howard Road. The campground has been improved with about 50-75 campsites, a playground, country store, picnic pavilion, miniature golf course, barn, and ranger house.

#### **LEVEL OF SERVICE**

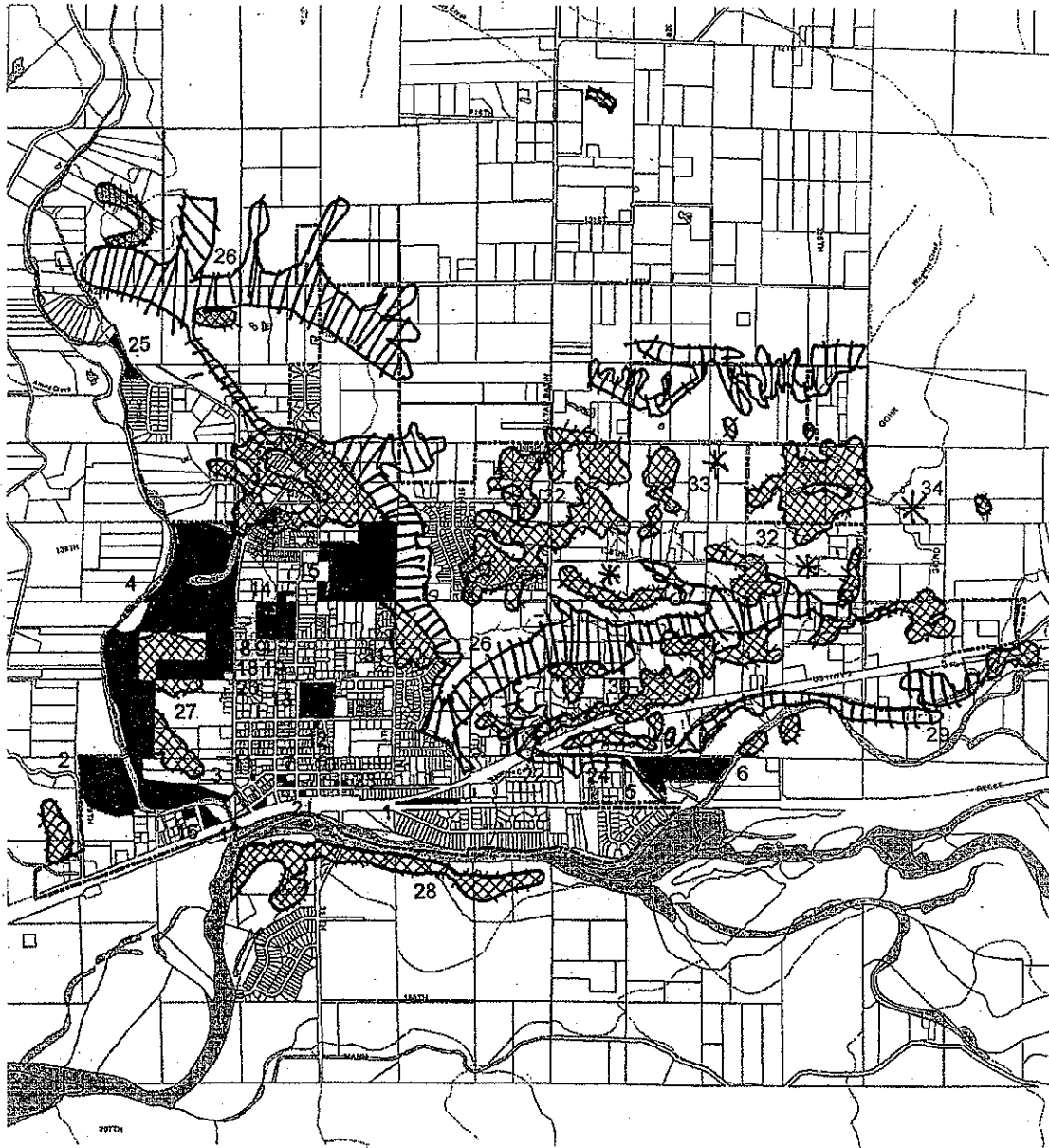
Levels of service (LOS) measures the extent to which existing parks, open space and recreation facilities are serving the existing community; and what types of future facilities should be provided to meet future growth needs.

The most recognized standards for Parks and Recreation are published by the National Recreational and Parks Association (NRPA). The NRPA developed Level of Service (LOS) in 1996. LOS is a way of accurately calculating the minimum amount of land to provide all of the recreation activities and facilities desired in the communities.





**DRAFT 2/6/07**

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LOS is still expressed in terms of acres per population, but is driven by needs facility-based and land measured formulas.



*Park, recreation, and open space*

- |                            |                                  |  |
|----------------------------|----------------------------------|--|
| <u>Existing facilities</u> |                                  |  |
| 1                          | Roadside Park                    |  |
| 2                          | Reese Park                       |  |
| 3                          | River Park                       |  |
| 4                          | Osprey Park                      |  |
| 5                          | Cemetery Park                    |  |
| 6                          | Sultan Cemetery                  |  |
| 7                          | City Hall/Library                |  |
| 8                          | Community Center                 |  |
| 9                          | Old City Hall                    |  |
| 10                         | Police/Fire Station meeting room |  |
| 11                         | 2nd & Alder property             |  |
| 12                         | 5th & Date property              |  |
| 13                         | Sultan Elementary School         |  |
| 14                         | Sultan Middle School             |  |
| 15                         | Sultan High School               |  |
| 16                         | Sportsman's Park                 |  |
| 17                         | Skykomish River Boat Launch      |  |
| 18                         | Sultan Boys & Girls Club         |  |
| 19                         | Sky Valley Resource Center       |  |
| 20                         | Volunteers of America            |  |
| 21                         | Sultan Arts Council & Museum     |  |
| 22                         | Fern Bluff Grange                |  |
| 23                         | VFW                              |  |
| 24                         | Eagles                           |  |
| 25                         | Trout Farm Road HOA              |  |
| <u>Proposed parks</u>      |                                  |  |
| 26                         | Hillside greenbelt conservancies |  |
| 27                         | Sultan River Greenway            |  |
| 28                         | Skykomish River Greenway         |  |
| 29                         | Wallace River Greenway           |  |
| 30                         | Wagley Creek Greenway            |  |
| 31                         | Fir Street Wetlands              |  |
| 32                         | Plateau Wetlands                 |  |
| 33                         | Plateau neighborhood parks       |  |
| 34                         | Plateau community park           |  |
| 35                         | Willow Trace Park                |  |
- 
- |   |                            |
|---|----------------------------|
|  | Steep slopes               |
|  | Wetlands                   |
|  | Existing parks and schools |
|  | Proposed parks – not sited |

In order to determine the level of service the City is offering to date, the City of Sultan has calculated a "Foundation Level Of Service" (FLOS) which is a base threshold level that tells the community what recreational opportunities are currently available. The formula for calculating this figure is:

$$\frac{\text{Current park acres}}{\text{Current Population}} = \text{acres/person FLOS}$$

In 2006, the population of the City was approaching 5,000. This figure was used as the base population number used to calculate the FLOS. The resulting ratio is shown in Column "d" on Table VII-2. The NRPA standard is shown in Column "c".

Existing parks, open space and recreational categories and their respective sizes are identified in Table VII-2, Column "b". The specific facilities are found on Table VII-1. Columns "g" and "h" of Table VII-2 show two different LOS calculations for the Year 2025. Column "g" shows how many additional acres or facilities would be needed to match the current FLOS ratio. Column "h" shows what the LOS would be if no new facilities were added. This latter number can be compared to the NRPA ratio in Column "c" to determine how the City would compare with accepted national standards. Columns "i" and "j" show comparable standards in two other Snohomish County cities.

The results of this LOS analysis show that the City of Sultan will meet or exceed the NRPA standard through 2025 for Parks. Sports courts and tennis courts do not meet national standards but are not always considered to be typical publicly-owned facilities.

The six year capital facilities plan lists the following improvements over the next 5-6 years:

- Reese Park Improvements
- Plateau Neighborhood Park
- Sportsman Park Improvements
- Skate Board Park
- Expand Trail System
- Plateau Neighborhood Parks
- Community Park
- Multipurpose Trails

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The estimated cost for these facilities is \$1.8 million. Through 2025 additional facilities are planned totaling an additional \$8.1 million. These include

- Expanded Trail System
- Plateau Parks
- Community Park
- Multipurpose Trails

The exact nature of these improvements will not be known until designs are completed. Based on past analysis by the City, the priority elements of future recreation improvements include the following:

- Softball fields
- Basketball courts (three added to existing facilities)
- Tennis courts (four added to existing facilities)
- Tot lots

Funding for these improvements would come from a variety of sources, including:

- General Fund
- Real Estate Excise Tax (REET)
- Grants
- Admissions Tax
- Developer Contributions

The City's ability to secure these monies will determine when and if the proposed park improvements will be constructed. The City will pursue these monies aggressively to ensure that the level of park and recreation services is maintained. Partnerships with other public and private providers will help secure these future opportunities.

The City does require development impact fees for parks. In 2004 the fee for each new housing unit was set at \$1202. In 2006 this was increased to \$3415.

The City is also supportive of efforts to develop a network of off-road multipurpose trails. This could include several projects in partnership with others, among them:

- 2.4 miles of multipurpose bike, hike, and jogging trail loop developed connecting Osprey Park, Sultan Middle, High, and Elementary Schools, the downtown, and Sultan River shoreline using 4th, 8th, Date and Main Streets.
- Cove's Hill (Fir Avenue) Trail: An on/off-road bike and hike trail will be developed to create an east-west trail (and emergency evacuation route) from Fir Avenue past the Elementary School to the plateau and the Kessler Drive Trail.
- SR-2 Northside Trail: An on/off-road bike and hike trail will be developed in SR-2 right-of-way to create an east-west trail from Sportsmen Park across the SR-2 bridge to River Park then through the edge of the downtown and the business uses along Wagleys Creek and Rice Road to Sultan Startup Road.

Table VII-2  
Level of Service Analysis  
2006 and 2025

(a) Park Type	(b) Current Facilities	(c) NRPA LOS	(d) Sultan FLOS 2006	(e) Needs/1,000 Population 2006	(f) Added Need for Current 5,000 pop.	(g) Added Need for 2025 Pop. (11,119) <sup>5</sup>	(h) FLOS without Additions 2025	(i) LOS Edmonds Needs/1,000 Population	(j) LOS Marysville Needs/1,000 Population
Neighborhood Parks	41.51 acres	1.5/1,000	8.3/1,000	0	0	51 acres	3.7/1,000	0.95	1.5
Community Parks	90 acres	1.5/1,000	18/1,000	0	0	112 acres	8.03/1,000	2.67	1.5
Regional Parks	25 acres	1/24,000 (0.04/1,000)	5/1,000	0	0	31 acres	2.2/1,000	1.08	0.04
Baseball/Softball fields Total	<sup>4</sup> (School Dist.)	1/4,500 (0.22/1,000)	0.8/1,000	0	0	5 fields	0.36/1,000	0.20	1
Football fields Total	1 (School Dist.)	1 field/6,330 (0.15 field/1,000)	0.20 fields/1,000	0	0	1 field	0.09 fields/1,000	N.A.	0.15
Soccer Fields	None	1/5,660 (0.18/1,000)	0/1,000	0.18/1,000	1 field	2 fields	0/1,000	0.58	0.66
Sports Courts	1	1/800 (1.25/1,000)	0.20/1,000	1.05 courts/1,000	5.25 courts	7.75 courts	0.09/1,000	N.A.	1.25
Tennis Courts	None	1/2,110 (0.47/1,000)	0/1,000	0.47 court/1,000	2.35 courts	3.3 courts	0/1,000	N.A.	0.47
Indoor Pools	None	1/20,000 (0.05/1,000)	0/1,000	0.05 pool/1,000	---	---	N.A.	N.A.	N.A.
Outdoor Pools	None	1/12,110 (0.08/1,000)	0/1,000	0.08 pool/1,000	---	---	N.A.	N.A.	0.08
Recreational Centers	1	1/20,000 (0.05/1,000)	0.20/1,000	0	0	0	0.09/1,000	N.A.	0.05

<sup>5</sup> Added need is over and above the 2006 Need

- Skykomish River Trail: Off-road trails will be developed on both sides of the river using alignments from River Park under the BNSF trestle and across JW Mann Road Bridge.
- SR-2/Wallace River Trail: Off-road trails will be developed from JW Mann Bridge through Roadside Park to Foundry Drive and Cascade View Drive past Cemetery Park to the end of Sultan Startup Road.
- Sultan River Westside Trail: An off-road trail will be developed on the west side of the Sultan River from the SR-2 Bridge through Sportsmen Park to Reese Park.
- Sultan River Eastside Trail: An off-road trail will be developed on the east side of the Sultan River from the SR-2 Bridge through River Park around the wetlands and through Osprey park to the Oxbow and Willow Avenue Trail.
- Pacific Northwest Pipeline Trail: An off-road bike and hike trail will be developed on or adjacent to the Pacific Northwest Pipeline to create a northern loop trail (and emergency evacuation route) between the Sultan River valley, the plateau and Rice Road.
- Willow Avenue/Bryant Road/Rice Road Trail: An on/off-road bike and hike trail will be developed to provide an east-west trail (and emergency evacuation route) from 1st Street past the High School and through the wetlands to Rice Road.

In addition to these City plans, Snohomish County has planned for a “Skykomish River Greenway - South Park”, an 11.9 acre district park to be acquired and developed on the south side of the Skykomish River adjacent to the Main Street/Ben Howard Road bridge to include hand-carry boat launch, trails, and picnic tables.

Apart from direct acquisition and development of park sites, the City will also work to implement other open space initiatives in partnership with others. The nature and success of these initiatives will be determined during individual project reviews or other public/private efforts. The City acknowledges these programs in this Plan and will work with others in best efforts to see them implemented.

#### School/Park Projects

As a joint venture with the Sultan School District, existing athletic fields will be improved and additional playground, basketball, and tennis courts will be developed at the Elementary, Middle, and High School sites. School classrooms, cafeteria, student commons, and gymnasium spaces will be jointly scheduled for after hour public use and before/after school programs.

#### Hillside Greenbelt Conservancies

Using critical area ordinances, cluster development allowances, and acquisitions were appropriate, the hillsides will be conserved around the plateau and along Wagleys Creek in public or common status to reduce landslide and erosion, protect wildlife habitat, preserve scenic value, and provide public access.

#### Sultan River Greenway

Using the non-structural flood reduction program, properties will be acquired within the repetitive loss floodway zone on the east bank of the Sultan River. The property acquisitions will be merged with Osprey,

River, Reese, and Sportsmen's Parks to create a greenway along the Sultan River to reduce flood risks, protect wildlife habitat, preserve scenic value, and provide public access.

Skykomish River Greenway

Using the non-structural flood reduction program, properties will be acquired within the repetitive loss floodway zone on the north and south banks of the Skykomish River. The properties will be merged with the Skykomish River Boat Launch and proposed South Bank Park to create a greenway along the Skykomish River from the river bend to 8th Street to reduce flood risks, protect wildlife habitat, preserve scenic value, and provide public access.

Wallace River Greenway

Using critical area ordinances, cluster development allowances, and acquisitions where appropriate, the north bank of the Wallace River or Sprague Slough will be conserved in public or common status to reduce flood risks, protect wildlife habitat, preserve scenic value, and provide public access.

Wagley Creek Greenway

Using critical area ordinances, cluster development allowances, and acquisitions where appropriate, the floodway and buffer zones along Wagleys Creek will be conserved in public or common status to reduce flood risk, improve surface water quality, protect wildlife habitat, preserve scenic value, and provide public access.

Fir Street Wetlands

Using critical area ordinances, cluster development allowances, and acquisitions where appropriate, the extensive wetlands in the Sultan River valley from Fir Street through the High School to the Oxbow will be conserved in public or common status to improve surface water quality, protect wildlife habitat, preserve scenic value, and provide public access.

Plateau Wetlands

Using critical area ordinances, cluster development allowances, and acquisitions where appropriate, the extensive wetlands located on top of the plateau from Kessler to Rice Road will be conserved in public or common status to reduce flood risk, improve surface water quality, protect wildlife habitat, preserve scenic value, and provide public access.

**GOALS AND POLICIES**

**GOAL:**

- 7.1 Develop a high quality, diversified park system that preserves significant environmental opportunity areas and features.**

**Policies:**

- 7.1.1 Level of Service: Strive to maintain a Level of Service (LOS) in excess of the national and state standards. Ensure that the minimum LOS for parks meets or exceeds the NRPA standard.
- 7.1.2 Natural areas: Preserve and protect significant environmental features for park and open space use including unique wetlands, open spaces, woodlands, shorelines, waterfronts and other characteristics that reflect Sultan's natural heritage. Encourage the preservation of unique site features or areas and the providing of public use and access in new land developments- particularly by linking the extensive wetlands on the plateau.
- 7.1.3 Cultural features and interests: Incorporate historical and cultural lands, sites, artifacts and facilities into the park system to preserve these interests and provide a balanced social experience. Work with historical and cultural groups to incorporate community activities into the park and recreational program- including downtown promotional events.
- 7.1.4 Manmade environments and features: Incorporate interesting manmade environments, structures, activities and areas into the park system to preserve these features and provide a balanced park and recreation experience. Work with property and facility owners to increase public access and utilization of these special features- including the shorelines, wetlands, and bluffs that meander through and between developed areas.
- 7.1.5 Urban growth preserves and set-aside: Cooperate with the Snohomish County Department of Parks & Recreation, Washington State Department of Fish & Wildlife, and other public and private agencies, and with private landowners to set-aside land and resources necessary to provide high quality, convenient park and recreational facilities before the most suitable sites are lost to development.

**GOAL:**

- 7.2 Develop trail and corridor access systems. Develop a high quality system of multipurpose park trails and corridors that access significant environmental features, public facilities and developed urban neighborhoods.**

**Policies:**

- 7.2.1 Trail systems: Create a comprehensive system of multipurpose trails providing for recreational hikers and walkers, joggers, casual strollers, bicyclists, neighborhood residents and equestrians. Link urban neighborhoods to park and community facilities, and with proposed trails to other community and regional facilities. Extend trails through natural area corridors that will provide a high quality, diverse sampling of Sultan's environmental resources- particularly along Wallace, Sultan, and Skykomish Rivers and Winters and Wagleys Creeks shorelines.

- 7.2.2 Natural area linkages: Increase natural area and open space preservations within Sultan's developed urban area, particularly along shorelines, steep hillsides, wetlands, stream corridors, and major roads that link neighborhoods and facilities.

**GOAL:**

**7.3 Develop a Bicycle and Pedestrian Plan**

- 7.3.1 Establish routes and pathways for recreational use, which take advantage of recreational opportunities and provide for different degrees of recreational skills.
- 7.3.2 Establish a path and route network that promotes continuity throughout the Sultan Urban Area and links communities with the local and regional trail systems, population centers and State and federal path systems.
- 7.3.3 Provide support facilities for path users such as safe bicycle parking, water and rest facilities along recreational routes.
- 7.3.4 Adopt a map that identifies designated paths and routes recommended for recreational and commuter bicycle use.
- 7.3.5 Evaluate the impact of new development and improvements upon bike and pedestrian facilities. New development located along designated bike routes may be required to provide bike facilities as designated in this plan.

**7.4 Develop quality recreational facilities. Develop a high, quality, diversified recreation system that provides for all age and interest groups.**

**Policies:**

- 7.4.1 Waterfront access and facilities: Cooperate with other public and private agencies to acquire and preserve additional waterfront access for recreational activities and pursuits. Develop a mixture of watercraft access opportunities including canoe, kayak, rowboat, raft, and power boating.
- 7.4.2 Athletic facilities: Support the development of athletic recreational facilities that meet the highest quality competitive playing standards and requirements for all age groups and recreational interests. Concentrate on field and court activities that provide for the largest number of participants. Develop, where appropriate, a select number of facilities that are oriented to the highest competitive playing standard for multi-agency use, especially in conjunction with the Sultan School District.
- 7.4.3 Indoor facilities: Support the development of indoor community and recreational centers that provide for special community activities and athletic uses on a year-round basis. Develop, if appropriate, a select number of centers that are oriented to the most significant indoor activities for multi-agency use, especially in conjunction with the Sultan School District.

**GOAL:**

- 7.5 Effectively manage park and recreation resources. Create effective and efficient methods of acquiring, developing, operating and maintaining facilities that accurately distribute costs and benefits to public and private interests.**

**Policies:**

- 7.5.1 Design/development standards: Design and develop facilities that are low maintenance and high capacity design to reduce overall facility maintenance and operation requirement and cost. Where appropriate, use low maintenance materials, settings or other value engineering considerations that reduce care requirements and retain natural conditions and experiences.
- 7.5.2 Accessibility: Design park and recreational trails and facilities to be accessible to individuals and organized groups of all capabilities, skills, age, income, and activity interests.
- 7.5.3 Coordinate public and private resources: Create a comprehensive, balanced park and recreational system that integrates Sultan with Snohomish County, Sultan School District, Washington State Department of Wildlife and other public and private park and recreational lands and facilities in a manner that will best serve and provide for Sultan resident interests. Cooperate with other public and private agencies to avoid duplication, improves facility quality and availability, reduce costs and represent Sultan's interests.
- 7.5.4 Joint venture opportunities: Joint venture and make publicly accessible in combination with other public, non-profit or private agencies a greater variety of recreational facilities that would be accomplished by Sultan alone or otherwise. Discuss with the Sultan School District the possibility of entering into joint ventures for the development of combined school, playground, and athletic facilities. Consider sharing the monies Sultan could realize from environmental and growth management impact assessments with the Sultan School District for the joint development and maintenance of active play fields and playgrounds-provided the facilities are made available for use by students and community residents alike.
- 7.5.5 Cost/benefit assessment: Create effective and efficient methods of acquiring, developing, operating, and maintaining park and recreational facilities in manners that accurately distribute cost and benefits to public and private user interests.
- 7.5.6 Finance: Investigate new, innovative methods of financing facility development, maintenance and operating needs to reduce costs, retain financial flexibility, match user benefits and interests, and increase facility services. Consider joint ventures with the Snohomish County Department of Parks & Recreation, Sultan School District, Washington State Department of Wildlife, and other public and private agencies where feasible and desirable.
- 7.5.7 Park/recreation impact assessment methodology: Develop a methodology for determining the facility impact of proposed development projects within the Sultan planning area to include the corporate limits and any

surrounding lands where the residents will depend on Sultan for park and recreational needs. The methodology should determine the potential facility impacts that will be caused by a proposed urban development project and an equitable mitigation assessment that is in accordance with local park and recreation standards. The methodology should also define a process by which the assessed fees can be allocated between agencies for the appropriate development and maintenance of local parks or conservation areas, active play recreational facilities or trails as each of these facilities may be sponsored on the behalf of Sultan residents.

## GOALS

- 7.6 Improve existing school and city park sites – enhancing existing picnic facilities and shelters, outdoor fields and courts, indoor gymnasiums and meeting rooms for public use.
- 7.7 Develop neighborhood park sites on the plateau – with access to the trail network and open spaces, and playground and picnic facilities for residents of new local housing areas.
- 7.8 Develop a community park site on the plateau – with access to the trail network and open spaces, and recreational courts and fields for citywide resident use.
- 7.9 In general, develop a local on and off-road hike and bike trail grid – that provides flexible north-south and east-west access routes between the Sultan River valley, the plateau, and across SR-2 and to parks, schools, and employment centers.
- 7.10 Develop an East-West Trail adjacent or near to the Pacific Northwest Pipeline – to create a northern loop trail (and emergency evacuation route) between connect the Sultan River valley, the plateau, and Rice Road.
- 7.11 Develop a Willow Avenue/Bryant Road sidewalk/trail to Rice Road – to create an east-west trail connection (and emergency evacuation route) from 1st Street past the high school and through the wetlands to Rice Road.